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Agenda

Meeting: Dorset Police and Crime Panel

Time: 10.00 am

Date: 13 November 2018

Venue: Committee Room 1, County Hall, Colliton Park, Dorchester, DT1 1XJ

Mike Short (Chairman)	Independent Member
John Adams (Vice-Chairman)	Bournemouth Borough Council
Mike Byatt	Weymouth & Portland Borough Council
David Brown	Borough of Poole
Les Burden	Borough of Poole
Bernie Davis	Christchurch Borough Council
Norman Decent	Bournemouth Borough Council
Bobbie Dove	Bournemouth Borough Council
Janet Dover	Dorset County Council
Mohan Iyengar	Borough of Poole
Andrew Kerby	North Dorset District Council
Barbara Manuel	East Dorset District Council
Iain McVie	Independent Member
Bill Pipe	Purbeck District Council
Byron Quayle	Dorset County Council
John Russell	West Dorset District Council
David Smith	Bournemouth Borough Council

Notes:

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- **Public Participation**

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Public Speaking

Members of the public can ask questions and make statements at the meeting. The closing date for us to receive questions is 10.00am on 8 November 2018, and statements by midday the day before the meeting.

Debbie Ward
Chief Executive

Contact: Fiona King, Senior Democratic Services
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Date of Publication:
Monday, 5 November 2018

Note: Parking Arrangements Please note that parking at County Hall, Dorchester is now on a pay and display basis, there is no longer any permit parking available for visiting members.

1. **Apologies for Absence**

To receive any apologies for absence.

2. **Code of Conduct**

Panel members are required to comply with the requirements of the Localism Act 2011 regarding disclosable pecuniary interests.

- Check if there is an item of business on this agenda in which the member or other relevant person has a disclosable pecuniary interest.
- Check that the interest has been notified to the Monitoring Officer (in writing) and entered in the Register (if not this must be done on the form available from the clerk within 28 days).
- Disclose the interest at the meeting (in accordance with the County Council's Code of Conduct) and in the absence of a dispensation to speak and/or vote, withdraw from any consideration of the item.

The Register of Interests is available on Dorsetforyou.com and the list of disclosable pecuniary interests is set out on the reverse of the form.

3. **Minutes**

5 - 14

To confirm and sign the minutes of the meeting held on 27 September 2018.

4. **Public Participation**

(a) **Public Speaking**

(b) **Petitions**

5. **Police and Crime Commissioner updates**

To receive an oral update on recent developments from the Police and Crime Commissioner.

6. **Police and Crime Plan Monitoring Report - Quarter 2**

15 - 30

To receive an update of progress against the Police and Crime Plan Q2 2018/19. Each 'Pillar' of the Police and Crime Plan will be reviewed in turn, supported through a brief introduction from the PCC and the PCP 'Pillar Lead'.

- Pillar 1 – Protecting People at Risk and Harm (Cllr Kerby and Cllr Quayle)
- Pillar 2 - Working with our Communities (Cllr Iyengar and Cllr Davis)
- Pillar 3 – Supporting Victims, Witnesses and Reducing Reoffending (Cllr Pipe and Cllr Manuel)
- Pillar 4 – Transforming for the Future (Iain McVie)

The following documents have been produced to support the discussion.

Annex A – Finance

7. **Precept 2018/19 - Update on the use of monies identified for targeted activity**

31 - 34

To receive an update report from the Chief Finance Officer, OPCC on the specific issues raised by the Panel, when agreeing the 2018-19 Precept, in order to assess the impact and effect achieved through the application of

these funds.

8. Complaints Management - OPCC update 35 - 36

To consider a report from the Chief Executive, OPCC.

9. Work Programme 37 - 44

To consider the Work Programme for the Panel.

10. Complaints Update

To receive an update from the Chairman of the Panel of any non-criminal complaints that have been received by the Panel in respect of the PCC.

11. Questions from Panel Members

To answer any questions received in writing by the Chief Executive by not later than 10.00am on Thursday 8 November 2018.



Dorset Police and Crime Panel

Minutes of the meeting held at County Hall, Colliton Park, Dorchester, DT1 1XJ on Thursday, 27 September 2018

Present:

Mike Short (Chairman) (Independent)
John Adams (Vice-Chairman) (Bournemouth Borough Council)
Mike Byatt (Weymouth & Portland Borough Council), David Brown (Borough of Poole),
Les Burden (Borough of Poole), Bernie Davis (Christchurch Borough Council),
Norman Decent (Bournemouth Borough Council), Bobbie Dove (Bournemouth Borough Council),
Mohan Iyengar (Borough of Poole), Andrew Kerby (North Dorset District Council),
Barbara Manuel (East Dorset District Council), Iain McVie (Independent Member), Bill Pipe (Purbeck District Council), Byron Quayle (Dorset County Council), John Russell (West Dorset District Council) and David Smith (Bournemouth Borough Council)

Officers Attending:

Martyn Underhill (Police and Crime Commissioner), Simon Bullock (Chief Executive, OPCC), Alexis Garlick (Chief Finance Officer, OPCC), Adam Harrold (Director of Operations, OPCC), Jennifer Lewis (Strategic Communications and Engagement Manager), Mark Taylor (Group Manager - Governance and Assurance), James Vaughan (Chief Constable) and Fiona King (Senior Democratic Services Officer).

(Note: These minutes have been prepared by officers as a record of the meeting and of any decisions reached. They are to be considered and confirmed at the next meeting of the Dorset Police and Crime Panel to be held on **Tuesday, 13 November 2018.**)

Apologies for Absence

28 An apology for absence was received from Janet Dover, Dorset County Council.

Code of Conduct

29 There were no declarations by members of disclosable pecuniary interests under the Code of Conduct.

Minutes

30 The minutes of the meeting held on 26 June 2018 were confirmed and signed.

The Group Manager, Governance and Finance outlined the following actions:-

Minute 20 – PCC’s Draft Annual Report 2017/18 – That the final PCC Draft Annual Report be circulated to the panel prior to publication.

Minute 21 – Police and Crime Plan 2017/21 – That the OPCC circulates a copy of the final version of the revised Police and Crime Plan.

Minute 26 – Work Programme – Requested items were either included on the Agenda or had been scheduled on the Work Programme for inclusion at a future meeting of the Panel.

Public Participation

31 Public Speaking

There were no public questions received at the meeting in accordance with Standing Order 21(1).

There were no public statements received at the meeting in accordance with Standing Order 21(2).

Petitions

There were no petitions received at the meeting in accordance with the County Council's Petition Scheme.

Proposed Police Merger - Scrutiny of PCC Decision

32 The Panel received a report from the Chief Executive, OPCC which provided members with an overview of the governance and due diligence process undertaken by the Police and Crime Commissioner in respect of his approach to reaching a decision on the full business case for the proposed merger of Dorset Police and Devon & Cornwall Police.

The Chairman highlighted the PCP's Key Lines of Enquiry (KLOE) that had been agreed at their meeting in June 2018 and which the Panel would be using to scrutinise the PCC's assessment and evaluation of the Police Merger proposal and would therefore form the basis for members' questions.

The PCC reminded members of the history relating to the Merger and gave a presentation on 'Creating a new force for the future' (attached as an Annexure to these minutes). The backbone of this presentation hinged around the Panel's KLOE.

Following an explanation of the Merger process the PCC shared a letter that he had received from the PCC from Devon and Cornwall following reports in the press that she no longer supported the merger. The letter explained her rationale for not supporting the merger, citing the main reason being that the Government would not give her the flexibility to increase the council tax and she remained unconvinced that sufficient public support had been evidenced.

The results of the public consultation showed there had been 11,282 responses. The different methods of engagement were highlighted and it was noted that there was more support for the merger in Dorset than in Devon and Cornwall.

In order for members to determine that appropriate procedures had been followed by the Dorset PCC in respect of the proposed Merger they asked a number of questions based on their KLOE:-

Economic Basis

In respect of the Aim/Weighting/Weighted Score figures to back up the percentages, the Chief Executive, OPCC advised that the figures were not a financial score list but more about benefits and comparisons of the three options. The data had been compiled by Policing experts. He emphasised that the model and methodology had been scrutinised and endorsed by the Home Office.

One member commented he was pleased to see optimism bias and risk included in the figures.

Following the recent announcement from the PCC Devon & Cornwall, one member asked if the Alliance would continue irrespective of what happened with Devon & Cornwall. The PCC confirmed they could continue with Strategic Alliance plus, although he had concerns about what would happen with the workforce in respect of terms and conditions and harmonisation. The PCC expressed disappointment at the way in which communications had been handled by the PCC Devon & Cornwall.

In response to a question about who the Panel of experts were, the Chief Executive, OPCC advised it was made up of workforce colleagues from across the business. The Delphi Panel methodology, which was set by the Government, was used and

further details were contained within the Business Case.

Efficiency

In respect of supervisory posts a panel member asked would the PCC and Chief Constable receive larger salaries as there would effectively be a larger responsibility? The PCC advised that from a PCC point of view there would not be much difference, it would potentially be the same salary as the current PCC Devon & Cornwall received, £85k. The Chief Constable's pay would reflect the size of the force. The value for money profiles and comparators were highlighted and that by combining opportunities up to 140 frontline managers/supervisory roles could be taken out of the model. There was concern about this amount of officers being taken out if the merger went ahead but the Chief Constable advised that although this seemed a large amount it would be as a result of duplicated governance over a 10 year period which he felt was a realistic figure. One member asked if the proportion of the 140 was more in Devon & Cornwall. The Chief Constable advised there was room for flexibility in Devon & Cornwall which was due to a legacy issue.

Following a question about savings and if that would impact on any future Central Government funding, the PCC advised that this hadn't happened before but it could not be assumed that it wouldn't in the future.

The Treasurer to the PCC explained the options in the Cost Benefit slide, which showed the total cash calculations of 10 year cost benefits and the adjusted net present value.

Following a comment about frontline officers and the PCCs initial statement to retain PCSOs, the PCC advised that he would be anticipating far more savings if the Merger takes place and that frontline officers could relate to a number of roles not just PCSOs and PCSIs. There were 115 PCSOs and 38 PCSIs. PCSOs were also contained in a number of other teams. He added that it was not just about numbers but more about demand.

One member made reference to a comment made in the press by the PCC Devon & Cornwall in respect of 'relatively minor' savings that the merger would deliver. The PCC could not comment on what had been said but advised that the PCC Devon & Cornwall had earlier in the week signed off the Merger Business Case, having agreed with its contents and evidence. She had then not agreed to its submission to Government as she was unconvinced and was currently not supporting it to go forward. This was in conflict with previous statements made by the PCC for Devon and Cornwall. The PCC was clear that the impact of this decision would lead to those in Devon & Cornwall paying the same for less i.e. a reduced service.

Effectiveness

One member suggested the proposed merger might be seen as a takeover as Devon & Cornwall were the larger force. The PCC referred to the signing of an earlier Memorandum of Understanding for the Strategic Alliance, which placed those involved on an equal footing and voting rights. The PCC also didn't feel it was a takeover as they had swapped best practice and much of this had come from Dorset.

One member felt it would be hard to achieve unification of terms and conditions across the force and was struggling to see a problem with having different terms and conditions. The PCC advised that staff felt it was unfair to have different overtime and mileage rates for example. It was more about 2 forces working together, but having different terms and conditions; his aim was to take away any imbalance and inequality. Following a comment that, nationally, various police officers were on different payscales etc and how much of a sticking point was this in discussions, the PCC advised that this had never been a red line in respect of the proposed merger.

Following a comment about the Police demand curve, the PCC advised that this was an intrinsic part of comprehending police business. The Chief Constable advised that there was a fairly forensic understanding of this in respect of dealing with more complex cases such as child abuse and modern slavery as examples. Dorset Police were looking at new operating models to meet rising demand. He made reference to the publication of the Force Management Statement which would be published shortly and would help members of the public to understand this more. He undertook to circulate this to members ahead of publication. The Chair reminded the OPCC that the PCP was seeking a 'cost demand' for precept 2019 in order to provide a robust baseline of future funding requirements.

In respect of the Strategic Alliance with two different cultures and styles of two organisations coming together, would the proposed merger be an opportunity to resolve this? The Chief Executive, OPCC advised it would and explained that leadership and cultural audits and programmes of alignments were being planned as part of the transitional work, should the merger go ahead. The PCC confirmed he was satisfied the Economic, Effectiveness, Cost benefit points had been met.

Public Safety

One member felt he had confidence in statements being made in respect of staff engagement but was struggling to have confidence with the figures being displayed in the presentation with what he heard and saw happening on the ground. Following a discussion, the PCC highlighted the neighbourhood contract that was being brought in which stated the minimum contact that was needed by officers.

In response to a comment from a member about reassuring Dorset residents that they would be safer and receive the same level of service if the Merger was to go ahead, the PCC advised that he did not endorse the comments made by the PCC Devon & Cornwall in this regard. The funding/resource issues in the Dorset, Medium Term Financial Strategy, without the Merger would see the Force through 2019. National and local lobbying was going ahead to try to increase Central Government funding. The Chief Constable confirmed that Dorset residents would still be safe if the Merger did not go ahead. However, his options would be weakened and he would therefore need to re-examine previous plans and come forward with new solutions in order to maintain performance.

Following a comment about savings, the PCC advised there was still scope for savings within the Strategic Alliance, but that it was getting harder to execute efficiencies. If the Merger went ahead more benefits/savings could be achieved but there would still be further gains with or without the Merger. Control rooms had not yet been discussed and this was possibly the biggest areas of savings if the Merger went ahead. In response to a question about the possibility of any dynamic efficiency savings, the Chief Executive, OPCC highlighted current working with partners e.g. local Criminal Justice Boards and the efficiencies that could be driven out as a result of the merger.

One member suggested that in the future the Panel should have a 'deep dive' scrutiny review into the PCC's plans for frontline policing. This was endorsed by the PCP and would feature on the Forward Plan.

Local Support

Members from Bournemouth were concerned that their Local Authority had not been consulted and as a result were having a special meeting shortly to discuss this. The PCC advised that the Home Office wanted Chief Executives and Leaders of local authorities to be included in the consultation and the Bournemouth Leader and Chief Executive were part of the Strategic Leaders Board meeting when the Merger was discussed.

Following a discussion about contact with the Trade Unions, the PCC advised that the GMB represented a small number of the workforce in Dorset (4 members), but they did represent more staff in Devon and Cornwall. The Chief Constable had met with the Unison Branch Secretary and was advised of the responses in their survey on the proposed Merger. There had been concerns around job security due to a rumour about two of the contact centres closing and moving to Exeter; the Chief Constable stated that this was not the case and that no closure was planned. Further consultation with Unison had resulted in them being supportive of the Merger.

Following a question from a member about the public side of the Merger and the amount of support needed, the PCC advised that he had sought to work with others to establish a baseline of 'what good looked like', but others did not support this approach and instead were swayed with a more generic 'sufficient'. He hadn't felt it was a political stance but was more about the approach taken in respect of engagement and consultation.

Merger process

Following a question about the Convergence Working Group, the Chief Executive, OPCC advised this group met weekly either in person or via skype.

Effective voice and scrutiny

Members were advised that the Business Case was owned by the 4 corporation soles and was managed through the Convergence Board (chaired by the PCC Devon and Cornwall). This document had been signed off on Tuesday 25 September 2018 by the said 4 corporate soles.

One member felt that the future effectiveness of public voice and effective scrutiny was an important role for the future Police and Crime Panel to pursue. Adequate assurances needed to be in place to satisfy this important issue in conjunction with the PCC, if the decision was taken for the merger to progress.

In respect of a role for the new Panel the Group Manager, Governance and Assurance advised members that the Chairman and he had been reaching out to members in Devon and Cornwall to try and work together. However, they were still waiting for a response to the proposal and the draft Terms of Reference for a working group.

Following a question from the Chairman to the PCC and Chief Constable about whether following all of the discussion, research, stakeholder engagement, financial modelling and review of evidence they were convinced that the proposed merger was the strongest viable option to protect future policing and ensure continuous improvement, they both confirmed that it was.

The Chairman undertook to include in his letter to the PCC that an effective voice at a local level was something that needed to be included in the future and entrenched in the policy from the Home Office.

To summarise, the PCC read out a prepared statement.

As there were no clear objections articulated or evidenced, members voted to agree the recommendations set out in the PCCs report, with one abstention.

Resolved

1. That the Police and Crime Commissioner's decision had followed the appropriate procedure and was supported by evidence.
2. That the Chairman, on behalf of the Panel, would write to the Police and Crime Commissioner confirming their decision.
3. That members thanked the Police and Crime Commissioner for respecting their

views during the Merger process, providing a clear rationale for his decisions and for addressing the Panel prior to making any press statements.

Police and Crime Plan Monitoring Report

33 The Panel considered a report informing them of the progress against the Police and Crime Plan and Priorities 2017-21. The report provided information on the financial outturn position for Quarter 1 2018/19. Members also received updates on the following areas:-

- Alliance Drone Team
- Cybercrime
- Police ICT Company update, including Dorset Benefits Statement
- Dorset Benefits Statement
- Finance

The PCC highlighted areas of work related to each of the pillar themes. Members of the Panel who were leading on each of the themes in the Plan, were also invited to provide updates.

Pillar 1 – Protecting People at Risk and Harm – Cllr Andrew Kerby/Cllr Byron Quayle

Cllr Kerby advised the Panel he had recently met with PCC and the team. He was planning Spotlight Scrutiny exercises on DBS checks and Modern Slavery.

In terms of vulnerability, he believed the OPCC's activity to be at an adequate level and had been impressed with the 'out of the box' thinking that was ongoing. He highlighted utilising police cadets in respect of vulnerable people as a means to plug the gaps in youth provision.

He explained the piloting of return home interviews in respect of an adult that had gone missing, and highlighted the police resources on this. These interviews were currently only done with children that had gone missing.

Knife crime activities were highlighted and the PCC hoped to re-energise awareness of this.

In relation to the increase of recorded hate crimes, the PCC commented they were in the process of trying to understand this but felt that incidents were under reported. He was trying to change the thought of some people that hate crime wasn't a 'real' crime. Prejudice Dorset were aware of this issue and were working to try and address this.

Pillar 2 – Working with our Communities – Cllr Bernie Davis/ Cllr Mohan Iyengar

Cllr Iyengar highlighted that there had been a good take up in respect of the consultations on the drink drive limit. The findings would be presented to a National Police and Crime Commissioner group and the PCC intended to present them to the Department of Transport.

In respect of the digitisation of cameras, the PCC noted that the way forward was average speed cameras but felt there would not be the funding for them in the next 10 years.

The PCC made reference to the get safe online project and noted that they were continuing the message to members of the public to keep safe online.

Following a discussion about Neighbourhood Watch, the PCC advised that whilst membership was declining, it could be morphing into something more relevant and useful.

Following a question about underwater drones, the PCC explained how useful they had been in searching for and locating missing persons. It was really helpful for families to have the bodies of their loved ones located and/or recovered as soon as possible. In respect of searching for drugs, drones could be useful but would need the intelligence cue to support this activity.

Pillar 3 – Supporting Victims, Witnesses and Reducing Reoffending – Cllr Barbara Manuel/Cllr Bill Pipe

Cllr Pipe had recently attend an Armed Forces Covenant meeting and highlighted to members that work was still ongoing to secure a specific wing in HMP Portland for war veterans. The Chairman welcomed this on behalf of the Panel and, again offered support to the PCC on this issue.

It was hoped that a visit would be arranged shortly for the Pillar Lead to attend a crown court session to view a 'live' scene and have access to witnesses and victims to hear first hand their experiences to assess the current procedures and see how things could perhaps be improved. He would report back to the Panel on his findings, capturing any observations for improvement.

One member highlighted the work being done in relation to the rehabilitation/prevention of offenders, especially young offenders. She made reference to a speech and language specialist helping youths in prisons and asked the PCC if this would be something he could consider supporting. The PCC noted that he had done this previously but would be happy to try another approach with the Clinical Commissioning Group (CCG). The Chairman asked for relevant documentation to be provided and offered to write to the Health Trust to highlight the problems and support the PCC in this regard.

Pillar 4 – Transforming for the Future – Iain McVie

The PCC's position of a debt free organisation was highlighted to members as a positive. Mr McVie noted that he was in the process of arranging his next spotlight scrutiny exercise which aimed to look at complaints. He would also be looking at how evidence was dealt with at court from an efficiencies point of view.

Cybercrime

Members were made aware of a national issue in respect of passwords but with a 30% increase in reported cybercrime and the age profile in Dorset there was reason to think that people were not heeding password advice.

Following a question about how cybercrimes were investigated, especially with regard to crimes against websites, the Director of Operations, OPCC advised that it was dependent on where the website was hosted but effectively it started from there.

ICT

The Chief Executive, OPCC highlighted the conclusions in the update report which members were pleased to note. The PCC and Chief Constable's commitment to reviewing the value for money offered to Dorset Police through this arrangements was welcomed.

He advised members there were 19 separate national transformation programmes and the OPCC were keen to understand the future benefits of them. One member felt there was more about ICT licencing than enabling within the programmes.

Finance

The Treasurer to the OPCC advised members that the finance update had been provided in a similar style to the main Police and Crime Plan monitoring report. There were 3 pages covering Net Revenue Expenditure; Capital Expenditure & Capital Financing, and Usable Reserves. Summary information was provided in both tables and charts. The intention was to provide a comprehensive overview of the year to date and forecast full year financial position. The underlying detail had been considered by the Resources Control Board which was attended by the PCC and chaired by the Chief Constable.

The Net Revenue Expenditure position has a RAG rating of amber. This is because the Total NRE is forecasting an overspend of £171k and action needs to be taken by the Force to bring this back into balance.

Savings are being monitored and £314k out of a target £850k have been secured in Q1. It can be seen that there are wide variations against the budget and more detailed scrutiny of overheads is underway.

Capital Expenditure and capital financing are presented here together- as one has a direct consequence on the other. The RAG rating is green. Forecast capital expenditure is £6.3m which is lower than Original Budget and reflects a recent comprehensive review of the capital programme.

The Capital Receipts Reserve is forecast to be Nil at the year-end mainly reflecting slippage in forecast capital receipts which are being actively managed at Resource Control Board.

Usable Reserves reflects the latest forecast for the year; the main impact being the 2017/18 outturn balances.

Members thanked the Treasurer for the new style report but felt it would be helpful to have a bit more detail and explanation where the changes were or what the problems were. More commentary on the exceptions would be helpful for members. For the November meeting the Chairman asked for further information on the following areas:-

- Forecast Deficit
- Vehicle Replacement Programme – forecast compared to original budgets
- Capital Receipts Reserve
- Closing balance of total usable reserves.

Members of the Panel asked the following finance questions to the Treasurer to the PCC, who responded accordingly:-

1. In the minutes of the last PCP meeting (26th June) in response to a finance question '5. Revised Estimates/Refresh' reference was made to specific consideration being given to the effect on the outturn for the 2018/19 budget, with a response being provided by the PCC to the next meeting.
 - *Can the PCC provide further details and guidance on the outcomes from this exercise please?*

Revisions to the budget for the current year are expected to be made; both in the light of the 2017/18 outturn position and the current year monitoring. To date progress has been made in reviewing the capital expenditure programme, capital receipts and the reserves strategy. Capital financing and revenue costs reviews are underway, with the intention of the Revised budget for 2018/19 providing a baseline for the 2019/20 budget and medium term financial plan.

2. The Panel is grateful for the update on Emergency Services Network (ESN) at

the last meeting. More specifically though:

- *Can the PCC provide the Panel with assurance that funding is in place and that a sustainability plan exists to support Airwave until ESN comes into service please?*

Yes – The Force has fully budgeted for the existing Airwave and potential replacement of existing hardware is included in the capital programme/medium term financial plan.

Noted

Spotlight Scrutiny Review - Body Worn Video

34 The Panel considered a final scrutiny report on the use of body worn videos (BWV) which provided a high level of assurance in respect of the current arrangements in respect of BWV. The PCC welcomed the outcomes and observations that had been raised for his consideration from the review exercise. He congratulated Mr McVie for such a well-executed review which had led to such a clear and helpful report.

The Chief Executive, OPCC, advised members that the project had gone 'live' this week.

Resolved

That the PCC would provide an update for the Panel post implementation, including the key findings from the proposed survey from users in the 2019/20 policing plan year.

Work Programme

35 The Panel considered its Work Programme and noted the items to be considered for their next meeting on 13 November 2018:-

- Police and Crime Monitoring Report
- Precept 2018/19 – Update on the use of monies identified for targeted activity
- OPCC update on complaints management

Items for consideration in the Forward Plan for 2019 to include:-

- Bodyworn videos update
- Frontline Policing – deep dive exercise

Resolved

That the work programme be updated accordingly.

Complaints Update

36 The Group Manager – Governance and Assurance advised members that no new complaints about the PCC had been received.



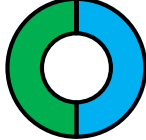
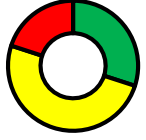



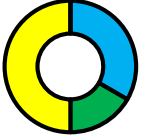

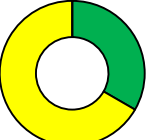



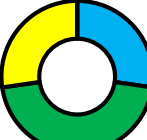
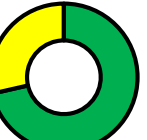
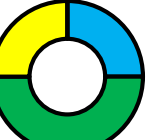
However, members were advised that further contact had been received from a previous complainant. The Group Manager had investigated the complaint and upheld the previous view of the Chief Executive, OPCC. Following a meeting between the Monitoring Officer and the Chairman it was agreed that a response would be sent to the complainant to advise that all avenues in this matter had now been exhausted. It was suggested that if the complainant wished to pursue this matter further then the Local Government Ombudsman should be consulted.

Noted

Questions from Panel Members

37 There were no questions by members of the Panel.

Meeting Duration: 10.00 am - 2.35 pm

 <p>PROTECTING PEOPLE AT RISK OF HARM</p>	<p>Vulnerability; Prevention; Early Intervention</p> 	<p>Mental Health; Drugs; Alcohol</p> 	<p>National issues, Local approaches</p> 	 <p>WORKING WITH OUR COMMUNITIES</p>	<p>Road Safety; Cyber & Fraud</p> 	<p>Engagement</p> 	<p>Problem Solving</p> 
<p>Headlines:</p> <ul style="list-style-type: none"> Maple Project monitoring arrangements reviewed Early Intervention Youth Fund (EIYF) bids Appropriate Adults Partnership Agreement PCC blog on County Lines Cut Your Strings campaign evaluation 				<p>Headlines:</p> <ul style="list-style-type: none"> Summer drink-drive campaign Enabling public submission of DashCam footage HMICFRS Cyber-Dependant Crime Thematic Inspection Neighbourhood Engagement Contract Framework launched Second National Rural Crime Survey reports 			
 <p>SUPPORTING VICTIMS, WITNESSES & REDUCING REOFFENDING</p>	<p>Victims & Witnesses</p> 	<p>Offender Management & Rehabilitation</p> 	<p>Restorative Justice</p> 	 <p>TRANSFORMING FOR THE FUTURE</p>	<p>Funding & Resources</p> 	<p>Technology</p> 	<p>Innovation & Service Improvement</p> 
<p>Headlines:</p> <ul style="list-style-type: none"> Staff recruited for Complainant Advocate project Government Victims Strategy published CSA Mapping Project AFCB pilot scheme in operation Restorative Dorset one year anniversary 				<p>Headlines:</p> <ul style="list-style-type: none"> Merger – business case agreed but not submitted to Home Office Force experiences unprecedented levels of demand Body Worn Video (BWV) programme roll-out Command & Control system procurement Weymouth CCTV Regeneration Programme 			

Page 15

Agenda Item 6

Dorset Police and Crime Panel

Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period



Vulnerability
Prevention
Page 16
Early
Intervention

Headlines:	Key Indicators:
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- Maple Project monitoring arrangements reviewed
- Early Intervention Youth Fund (EIYF) bids
- Appropriate Adults Partnership Agreement

% people feeling safe in Dorset (YTD)	96%	
Recorded Domestic Abuse Crime (YTD)	+12.5%	
Recorded Hate Crime (YTD)	+10.2%	
Recorded Hate Incidents (YTD)	-26.2%	
HMICFRS PEEL Effectiveness	GOOD	
Commissioning Spend 2017/18	£108K	

Activities & Achievements:	PCC Commitments:
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- The OPCC Commissioning Manager has worked with Dorset Police to develop an enhanced Service Specification for the Maple Project. Associated monitoring processes have also been reviewed in order to meet new Ministry of Justice (MoJ) performance indicator requirements
- We have submitted three bids to the Home Office [Early Intervention Youth Fund \(EIYF\)](#) focussed on the development of a case management system; coordination of a 'whole-system' approach to managing those at risk; and youth diversion for first-time entrants into the criminal justice system
- The Home Office have circulated a new [voluntary partnership agreement](#) between PCCs and local authorities offering a framework for the effective provision of appropriate adults for vulnerable people detained by the police. PCCs, including Martyn, have lobbied for more effective arrangements and therefore influenced the framework

16. Resources for Force response to new crime trends	
19. Increase the size of the POLIT 21. Increase the size of the SSCT	
35. Aspire to create a Vulnerable Persons Directorate	
71. Continue to provide Safeguarding oversight	
72. Continue to challenge the service provided to vulnerable victims of fraud	
73. Police work in partnership on Modern Slavery	
82. Work with partners to provide enhanced support for veterans	
87. Pilot an Adult Return Home Interview initiative for missing persons	

RAG Status	
This Period	Last Period



Headlines:	Key Indicators:		
<ul style="list-style-type: none"> • AIM/Mental Health Triage update • Drug & Alcohol service provision • DCJB Health & Justice sub-group proposal 	Detainees under MHA (YTD)	4	
	Mental Health related incidents (YTD)	+59.1%	
	Cross-System Demand Reduction mtgs	2	
	HMICFRS PEEL Effectiveness	GOOD	
	Commissioning Spend 2017/18	£100K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> • The decision to implement an Alliance Integrated Mentoring (AIM) officer for a High Intensity Network (HIN) working with individuals suffering mental ill health has been reviewed. It is now felt the agreed funding may be better spent in helping expand the Control Room Mental Health Triage to a 24/7 service. This is currently being discussed with partners to secure 'buy-in' and funding • The PCC/OPCC has met with partners to better understand current drug and alcohol service provision and explore the viability of other related initiatives such as Drug Consumption Rooms • At the Dorset Criminal Justice Board (DCJB) planning day in September it was proposed to convene a Health & Justice sub-group to progress some of the 'wicked issues' faced by the Board, including those identified by the Cross-System Demand Reduction working group 	32. Expand work with partners keeping repeat victims with serious mental illness safe		
	74. Lobby to end use of custody as a 'place of safety' for those in mental health crisis		
	75. Scope an app to give officers real-time MH advice		
	76. Write to all PCCs re NHS England colour-coding of CCG MH provision		
	77. Write a good practice document for all PCCs re lobbying CCGs and partners over MH provision		
	78. Ensure local MH Concordat arrangements are fit for purpose and reflect new legislation		

RAG Status	
This Period	Last Period



Headlines:	Key Indicators:		
<ul style="list-style-type: none"> PCC blog on County Lines Government reversal on DA refuge benefit proposals Cut Your Strings campaign evaluation 	Serious Sexual Offences (YTD)	+24.1%	
	Domestic Abuse Incidents	-8.3%	
	Domestic Abuse Crimes	+12.5%	
	HMICFRS PEEL Effectiveness	GOOD	
	Commissioning Spend 2017/18	£12K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> In July the PCC issued a blog to help raise awareness of County Lines and the Criminal Exploitation of the Vulnerable (CEV). County Lines specifically refers to organised crime gangs from major cities supplying drugs to other parts of the UK, using dedicated phone lines and the exploitation of vulnerable people to facilitate it The Government have reversed plans to remove domestic abuse refuges and other short-term supported housing from the welfare system. The PCC was one of the contributors lobbying against these proposals when issued for consultation last year The PCC supported Cut Your Strings campaign has been evaluated. Most notable, 2017/18 saw 78 reports of coercive and controlling behaviour to Dorset Police, increased from 34 in 2016/17 	6. Increased crime reporting eg DA, sexual offences, exploitation, elderly abuse etc		
	7. Hold agencies to account who have a role in reducing crime		
	83. Scope BWV provision for Poole Forum members 84. Scope/fund a Hate Crime Conference		
	85. Development of an independently chaired PCC Hate Crime Scrutiny Panel		
	67. Pay regard to the Strategic Policing Requirement		
	69. Continue to lobby to improve port security		
	86. Deliver proactive knife crime awareness 88. Explore potential youth diversion activities		
	89. Create a Police Cadet Scheme		

RAG Status	
This Period	Last Period



WORKING WITH OUR
COMMUNITIES

Road Safety

Page
19

Cyber-crime

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> • Summer drink-drive campaign • Public submission of DashCam footage • Dorset Road Safe Winter 2018 newsletter published • HMICFRS Cyber-Dependant Crime Thematic Inspection 	Killed or Seriously Injured – KSI (rolling)	-12.7%	
	Road Safe Website page views	23,972	
	Drink related arrests (2017)	893	
	Drug related arrests (2017)	651	
	DAS attendees (2017)	25,871	
	Commissioning Spend 2017/18	£5K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> • Dorset Police ran a drink-drive campaign for six weeks during the summer, announcing anyone charged with a related offence would be ‘named and shamed’. Working with local media, and supported by the PCC, names and photographs of 52 individuals were published to emphasise that drink-driving will not be tolerated. In total 652 breath tests were carried out and this campaign is one of the highest shared and engaged news stories for our local newspapers ever • The Winter 2018 Dorset Road Safe Newsletter has been published, summarising partnership road safety activity over the last 6 months • Work continues on enabling the public to submit DashCam footage of dangerous/reckless driving, part of a wider Digital Evidence Management System (DEMS) project • HMICFRS have circulated terms of reference for their planned national thematic inspection of cyber-dependant crime in 2019 	24. Commission wider provision of driver training		
	25. Redesign the Dorset Roadsafe website		
	26. Raise awareness around poor decision making		
	27. Lobby Government to lower drink-drive limit 28. Provide resources to tackle drink-driving		
	29. Undertake a drug-driving awareness campaign		
	30. Expand availability of drug-driving testing kits		
	20. Continue cyber-crime awareness campaign		
	79. Educate young people on online risks		
	80. Better cyber-crime support for businesses		

RAG Status	
This Period	Last Period



WORKING WITH OUR
COMMUNITIES

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> Neighbourhood Engagement Contract Framework launched Summer engagement programme undertaken Website calendar streamlined New PCC Instagram account launched 	Website page views (YTD)	32,155	
	Twitter reach (YTD)	232K +	
	Facebook reach (YTD)	296K +	
	Twitter follower growth (YTD)	+236	
	Facebook 'Likes' (YTD)	1,539	
	Commissioning Spend 2017/18	£60K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> With the Force we have finalised the Neighbourhood Engagement Contract Framework which sets out minimum standards for engagement by Neighbourhood Policing Teams (NPTs) with their communities. NPTs have begun the self-assessment process which the OPCC will scrutinise once completed in the coming months Our summer engagement programme saw PCC/OPCC attendance at numerous events across the County during the period. The focus of our consultation activity at these events was on the merger proposal Our online PCC diary and public events calendar have been merged to better demonstrate and inform the full range of PCC commitments undertaken. Entries are colour-coded to highlight which are public and non-public events A PCC Dorset Instagram account (@pccdorset) has been created which will aim to reach a younger audience given the younger demographic of this social media platform 	1. Enhance how we capture the public's views		
	2. Publish an annual community engagement report		
	23. Build on relationships with business community and improve police response to business crime		
	46. Push several pilot schemes beyond the launch of the Force website, including:		
	47. NPT webchats		
	49. PCC Surgeries online		
	48. PCC webchats		
	50. Contact the police via online channels		
51. Continue bringing the police to the heart of the community			

Dorset Police and Crime Panel

Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period



WORKING WITH OUR
COMMUNITIES

Page 21

Problem Solving

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> Second National Rural Crime Survey reports Tackling Shop Theft Pledge signed Draft Business Crime Strategy approved 	Problem Solving Forums held	2	
	Public contact cases recorded (YTD)	236	
	Public contact cases resolved (YTD)	155	
	Commissioning Spend 2017/18	£103K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> The PCC contributed to the 2018 National Rural Crime Survey, the second time that the survey has been undertaken. Two key concerns highlighted were fly-tipping and speeding, both of which are actively being tackled locally The Association of Convenience Stores (ACS) have initiated a Shop Theft Pledge initiative which the PCC has backed. However, operational deployment of officers to shoplifting incidents will always be prioritised on the basis of threat, risk and harm against available resource The OPCC Senior Management Team (SMT) have signed off the draft Business Crime Strategy subject to some final amendments 	8. Establish a Problem Solving Forum		
	9. PCC Innovation Fund to fund new approaches identified by Problem Solving Forums		
	22. Appoint a Business Champion to drive a new business crime strategy etc		
	36. Fund an extra post in the Marine Unit		
	37. Create a Rural Crime Team		
	81. Continue to promote and support opportunities for individuals to volunteer with the Force		

RAG Status	
This Period	Last Period



SUPPORTING VICTIMS,
WITNESSES & REDUCING
REOFFENDING

Victims &
Witnesses
Page 22

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> Staff recruited for Complainant Advocate project Government Victims Strategy published CSA Mapping Project 	PCC Surgery Cases (since May 2016)	45	
	Victim Support – Cases Created (Q1)	3,214	
	Victims’ Bureau – All Contact (Q1)	15,970	
	Victim Satisfaction (Overall Service)	76.6%	
	Victim Satisfaction (Kept Informed)	71.9%	
	Commissioning Spend 2017/18	£863K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> A Project Officer and a Student Placement have now joined the OPCC to lead on the scoping of the Complainant Advocate project with a view to potentially running a pilot initiative based on their findings The Government have published their Victims Strategy to provide a national framework for making fundamental improvements for victims of crime. This includes steps to improve the court environment and allow for best evidence giving by victims, linking very closely with our own Complainant Advocate initiative The PCC funded Child Sexual Abuse (CSA) project remains ongoing. Activity includes the planned delivery of 10 workforce awareness raising training sessions; the addition of Dorset services to the Southwest Survivors Pathway online portal; and data mapping of police and local authority information relating to victims of CSA 	31. Establish a repeat victim champion to coordinate interventions in complex cases		
	60. Improve systems to avoid double/triple booking of court rooms		
	61. Lobby Government to sponsor a Victims Lawyer pilot scheme (<i>Complainant Advocate</i>)		

RAG Status	
This Period	Last Period



SUPPORTING VICTIMS,
WITNESSES & REDUCING
REOFFENDING

Offender
Management
Rehabilitation

Restorative
Justice

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> AFCB pilot scheme in operation Restorative Dorset one year anniversary 	ICV Scheme – Detainees Offered Visit	218	
	ICV Scheme – Detainees Interviewed	195	
	Restorative Dorset referrals (RJ & RM)	37	
	OoCD Panel – Cases Reviewed (YTD)	92	
	All Scrutiny Panels – meetings held	16	
	Commissioning Spend 2017/18	£270K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> As agreed with AFC Bournemouth, they are currently running a pilot youth diversion scheme for vulnerable young people at risk of offending. The OPCC remain engaged with AFCB and have observed the pilot in operation with a view to potentially supporting an expansion of the project based on evaluation of the pilot The first full year of operation for Restorative Dorset was reached towards the end of the reporting period. The service has handled a number of complex and sensitive cases and noted a shift from mediation activity to pre and post-conviction restorative justice. A one year on event is scheduled for 22 November to coincide with International Restorative Justice Awareness Week 	10. Explore mentoring to reduce reoffending		
	12. Expand tagging of offenders in Dorset		
	13. Lobby Government to change law so police can insist on certain high risk individuals being tagged		
	15. Work with partners to explore more behaviour changing courses for offenders		
	33. Work with CRC to improve peer/public mentoring services		
	34. Explore extension of AFCB referral path for young offenders		
	11. Expand NJPs across Dorset		
	14. Expand RJ meetings between victims & convicted offenders in prison		

Dorset Police and Crime Panel

Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period



TRANSFORMING FOR THE
FUTURE

Funding &
Resources
Page 24

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> • Merger – business case approved but not submitted • Force experiences unprecedented levels of demand • Review of managing calls for service • Health & Wellbeing Joint Strategy 	Total Establishment FTE (31.03.18)	2,433	
	OPCC Establishment FTE (31.03.18)	18	
	OPCC Net Expenditure (as % of total)	1.0%	
	OPCC Commissioning Spend (2017/18)	£1.67M	
	HMICFRS PEEL Efficiency	GOOD	
	Commissioning Spend 2017/18	N/A	
	Activities & Achievements:	PCC Commitments:	
<ul style="list-style-type: none"> • Whilst the merger business case was approved by the four corporation soles, submission to the Home Office was not agreed due to concerns raised by the PCC for Devon & Cornwall. The PCC has published his rationale for supporting the merger, along with a statement about the merger decision • Dorset Police, like other forces nationally, experienced unprecedented levels of demand during this quarter. July was the busiest month on record for 999 calls received and June, August and September were the busiest months since the early 2000s • Dorset Police, closely supported by the OPCC, is undertaking a task and finish approach to better understand and manage differently some of the calls for service that continue to be a challenge for the force. Further detail can be found under agenda item 7, precept 2018/19 update • The Force and OPCC have developed a communication and engagement plan for the Health & Wellbeing Joint Strategy 	18. Increase resources to frontline policing		
	38. Continue to spend public money wisely 43. Uphold the position of prudence 42. Maintain Dorset Police as debt free		
	39. Undertake independent review of OPCC		
	44. Continue to lobby for fairer funding		
	52. Pledge to keep NPTs in Dorset 53. Pledge to keep PCSO role in Dorset		
	57. Newly identified resources to be deployed to the frontline		
	70. Look to share budgets with other agencies to deliver shared services		
	90. Support the health and wellbeing of officers and staff		

RAG Status	
This Period	Last Period



TRANSFORMING FOR THE
FUTURE

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> Body Worn Video goes live in September Command & Control system procurement Weymouth CCTV Regeneration Programme 	Drone Unit Deployments (2017/18)	182	
	Safer Drone workshop attendees	400	
	Alliance BWV cameras procured	+2,850	
	HMICFRS PEEL Efficiency	GOOD	
	Commissioning Spend 2017/18	£28.5K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> The 'go live' date for the Body Worn Video (BWV) project was confirmed as September 2018. The roll-out and training of the new devices continues to progress on track, however some technical and governance difficulties in achieving the transfer of evidential data to CPS have been experienced On behalf of the Chief Constable and PCC, the OPCC Chief Executive signed a contract for the supply, installation and ongoing support and maintenance (over five years) of a new Command and Control system for managing emergency and non-emergency calls. This replaces the current system which has been in operation since 1986 and will cease being supported in 2019 The Weymouth CCTV Regeneration Programme is progressing well following the direct award of contract to BT. The PCC has contributed funding of £263K, with any additional costs being met by Dorset County Council 	54. Build on IT systems and development to ensure intelligent police deployment and briefings		
	55. Pursue and progress the video enabled court scheme allowing police to give evidence remotely		
	58. Improve IT structures to enable remote remands, court cases and prisoner productions		
	59. Improve IT structures so that police and witnesses can give evidence remotely		
	62. Pursue improved technology for the Force, Alliance and the South West region		
	65. Continue to work to introduce Body Worn Video (BWV) for officers in Dorset		
	66. Continue the drone initiative locally, investing in more advanced drones for operational policing		

RAG Status	
This Period	Last Period



TRANSFORMING FOR THE
FUTURE

Innovation &
Service
Improvement

Headlines:	Key Indicators:		
<ul style="list-style-type: none"> Counter-Terrorism & Security Bill consultation Scrutiny Panel arrangements reviewed College of Policing priorities consultation CoPaCC Transparency Quality Mark 2018/19 	101 Timeliness (Excellent/Good)	73%	
	Complaint/Appeal Files Dip-Sampled	48	
	% people feeling safe in Dorset (YTD)	96%	
	HMICFRS PEEL Effectiveness	GOOD	
	HMICFRS PEEL Legitimacy	GOOD	
	Commissioning Spend 2017/18	£7K	
Activities & Achievements:	PCC Commitments:		
<ul style="list-style-type: none"> The PCC has responded to a consultation on the Counter-Terrorism & Security Bill, supporting enhanced proposed security measures including some directly related to port security The PCCs have agreed to temporarily separate out some of our Scrutiny Panels into Force-specific rather than alliance area panels. Additional members to the Dorset Use of Force Scrutiny Panel have been successfully recruited A response has been submitted to the College of Policing consultation on their future priorities. The PCC has highlighted the need for the College to be more proactive in highlighting national issues/concerns and developing appropriate responses The OPCC has again been awarded the CoPaCC Transparency Quality Mark for 2018/19 	5. Create the Safer Dorset Foundation (SDF) to promote public benefit across Dorset		
	40. Explore opportunities to minimise supervisory costs arising from CoP review of police leadership		
	41. Help the Force develop innovative ways to recruit, retain and develop the best people		
	45. Continue to seek environmentally friendly ways to reduce the Force carbon footprint		
	64. Build on Evidence Based Policing methods and introduce best practice into Dorset		
	1. Create a 101 Service Improvement Panel 51. Volunteer Group to observe police contact		
	2. Make the OPCC the initial point of contact for police complaints		

Dorset Police and Crime Panel

Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period



TRANSFORMING FOR THE
FUTURE

Funding &
Resources

Page 27

Q2 OVERVIEW

There are continued pressures on revenue expenditure. In the first half year, net expenditure accounts for 51% of the annual budget. The Force has implemented changes to reduce Police Officer overtime which continues to run higher than budget. Underspends in police staff are currently offsetting overspends, and overheads are forecast to exceed budget.

Both Capital expenditure and capital receipts forecasts are lower than original budget, and are closely balanced with some slight pressure on the underlying need to borrow for capital purposes.

The lower opening balances, as a consequence of the 2017/18 outturn, have impacted on the forecast closing reserves levels with general balances likely to be at the minimum targeted level, leaving little headroom to deal with any unforeseen shocks.

NET REVENUE EXPENDITURE

R1	Total Chief Constable spend is forecast to be £98k below the Revised Budget.
R2	This will achieve a balanced Net budget position after a contribution to maintain the General Balances Reserve at 3% of Net Revenue Expenditure.
R3	Income has been affected by a cut in counter terrorism grant (despite a national increase), which is masked by forecast increases in other grants including for the Victims Bureau and the Maple project, from the OPCC.
R4	Pay and Employment costs are forecast to be marginally lower (0.6%) than the Revised Budget in total although within this there is higher Officer overtime, offset by lower staff costs.
R5	Overheads are forecast to be c.3% over budget. Resource Control Board has reviewed a detailed analysis of contractual and discretionary costs and actions are being taken to reduce costs.
R6	Savings are being monitored monthly against targets. 37% of savings have been secured and the forecast is that £100k is at risk of not being delivered in the year.

RESERVES

Total Usable Reserves are forecast to be £6.5m at the year end which is £1.9m lower than the Original Budget. The forecast Capital Receipts Reserve is £2.3m lower than budgeted, which is partially being offset by £0.4m higher forecast total Revenue Reserves.

The General Fund balance, taken together with the Revenue Support Fund, is targeted to maintain a minimum balance equivalent to 3% of Net Revenue Expenditure, in line with the Reserves Strategy.

The draft Reserves Strategy for 2019 will be considered by the Independent Audit Committee in December and will be intrinsic to the Budget and Medium Term Financial Strategy to be presented to the Panel in February.

CAPITAL EXPENDITURE AND FINANCING

C1	The total capital expenditure forecast for 2018/19 is £6.5m which is £1.4m less than the Original Budget.
C2	Some slippage in ICT projects and digital camera upgrades.
C3	Some of the Fleet budget has been re-allocated to 2019/20
C4	Capital receipts available are forecast to be lower than the original budget mainly because of some disposals will take longer than originally predicted.
C5	It is proposed to release the balance of the capital financing reserve at the end of 2018/19.
C6	Direct revenue contributions have been reduced reflecting the reclassification of some Estates spend as revenue.
C7	The current forecasts produce a small increase in the underlying need to borrow although this will be reduced by any slippage.
C8	The capital receipts reserve will be utilised to fund capital expenditure in accordance with the capital funding strategy.

Dorset Police and Crime Panel

Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period



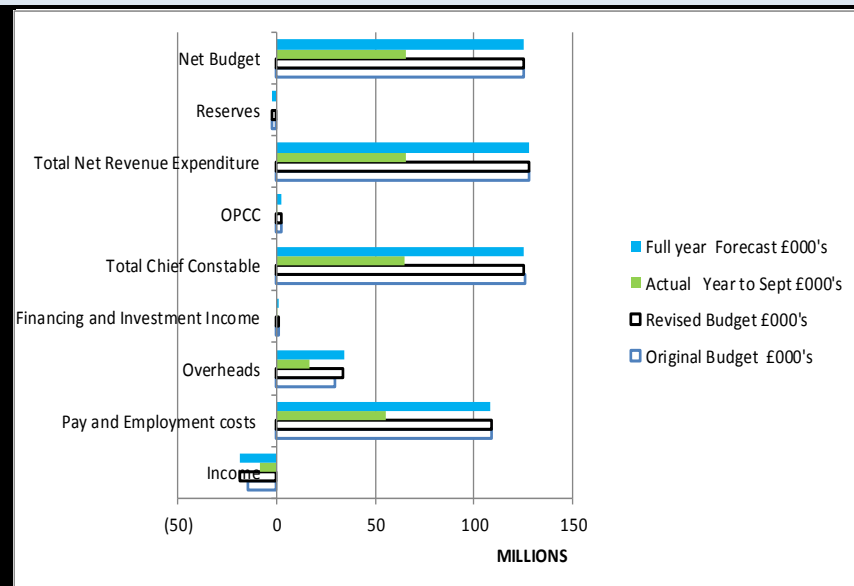
TRANSFORMING FOR THE
FUTURE

Page 28
Funding & Resources

NET REVENUE EXPENDITURE

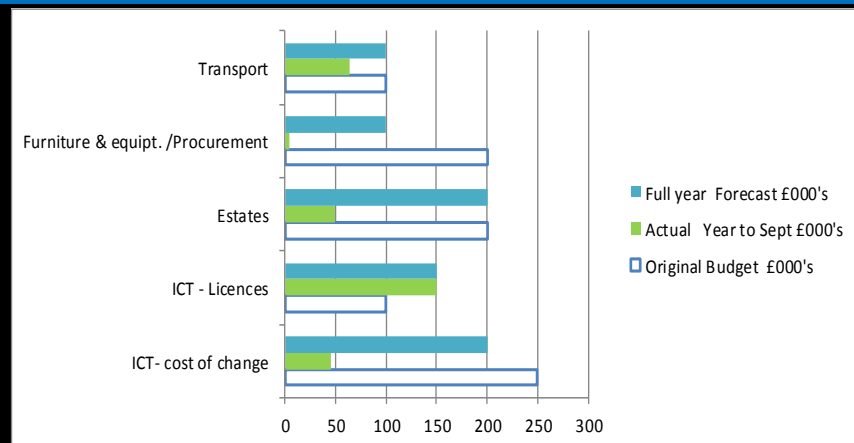
BUDGET V FORECAST 2018/19

2018/19	Original Budget	Revised Budget	Actual Year to Sept	Full year Forecast	Variance (fav) /adverse	ref
Chief Constable	£000's	£000's	£000's	£000's	£000's	
Income	(14,144)	(18,247)	(8,235)	(18,814)	(567)	R3
Pay and Employment costs	109,144	109,048	55,644	108,344	(704)	R4
Overheads	29,379	33,391	16,957	34,541	1,150	R5
Financing and Investment Income	1,199	1,362	537	1,385	23	
Total Chief Constable	125,578	125,554	64,903	125,456	(98)	R1
OPCC	2,277	2,154	764	2,154	-	
Total Net Revenue Expenditure	127,855	127,708	65,667	127,610	(98)	
Reserves	(2,339)	(2,193)	0	(2,095)	98	R2
Net Budget	125,516	125,515	65,667	125,515	0	



SAVINGS TARGETS

Savings	Original Budget	Actual Year to Sept	Full year Forecast	
	£000's	£000's	£000's	
ICT- cost of change	250	45	200	
ICT - Licences	100	150	150	
Estates	200	50	200	
Furniture & equipt. /Procurement	200	5	100	
Transport	100	64	100	
Total	850	314	750	R6

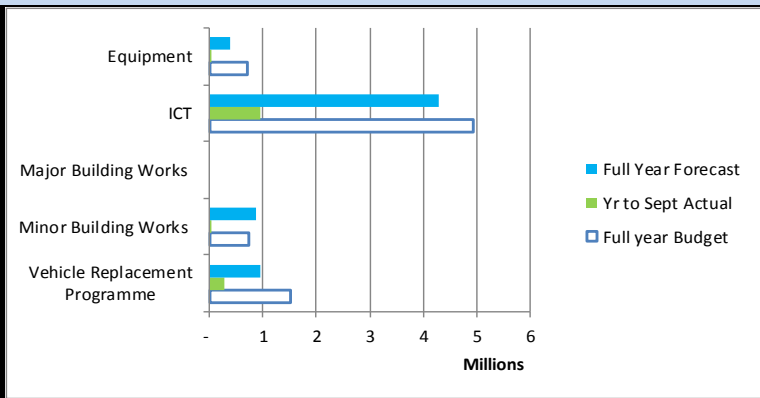


RAG Status	
This Period	Last Period

CAPITAL EXPENDITURE AND CAPITAL FINANCING

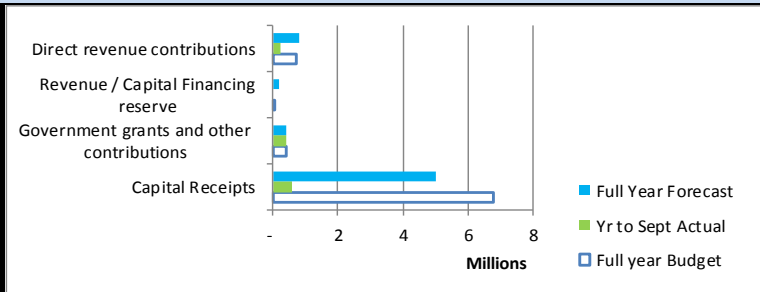
BUDGET V FORECAST 2018/19

2018/19	Full year Budget	Yr to Sept Actual	Full Year Forecast	Variance (Fav)/ Adverse	Ref
	£000's	£000's	£000's	£000's	
Opening Capital Financing Requirement	32,784	32,781	32,781	3	
Capital Investment					
Vehicle Replacement Programme	1,516	275	942	(574)	C3
Minor Building Works	731	32	860	129	
Major Building Works	-	-	-	-	
ICT	4,931	941	4,289	(642)	C2
Equipment	720	7	389	(331)	C2
Total Capital Investment Programme	7,898	1,255	6,480	(1,418)	C1



CAPITAL FINANCING

Sources of Finance	Full year Budget	Yr to Sept Actual	Full Year Forecast	Variance	Ref
	£000's	£000's	£000's	£000's	
Capital Receipts	6,773	606	5,037	(1,736)	C4
Government grants and other contributions	412	412	412	0	
Revenue / Capital Financing reserve	4	-	203	199	C5
Direct revenue contributions	709	237	792	83	C6
	7,898	1,255	6,444	(1,454)	
MRP	527	265	530	3	
PFI repayments	1,906	953	1,906	0	
Statutory repayment of loans fund	120	60	120	0	
Closing Capital Financing Requirement	30,231	31,503	30,261	30	

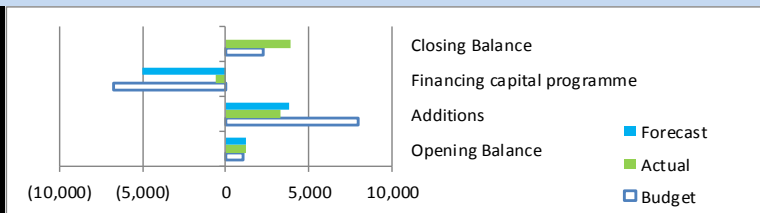


Explanation of Movements in year

Increase in the underlying need to borrow	-	-	36	36	C7
Decrease in the underlying need to borrow	(2,553)	(1,278)	(2,556)	(3)	
Net Increase/(decrease) in CFR	(2,553)	(1,278)	(2,520)	33	

CAPITAL RECEIPTS RESERVE

2018/19	Budget	Actual	Forecast	Variance	Ref
	£000's	£000's	£000's	£000's	
Capital Receipts Reserve					
Opening Balance	1,058	1,211	1,211	(153)	
Additions	7,980	3,286	3,826	4,154	
Financing capital programme	(6,773)	(606)	(5,037)	(1,736)	
Closing Balance	2,265	3,891	0	2,265	C8



TRANSFORMING FOR THE FUTURE

Funding & Resources

Page 29

Dorset Police and Crime Panel

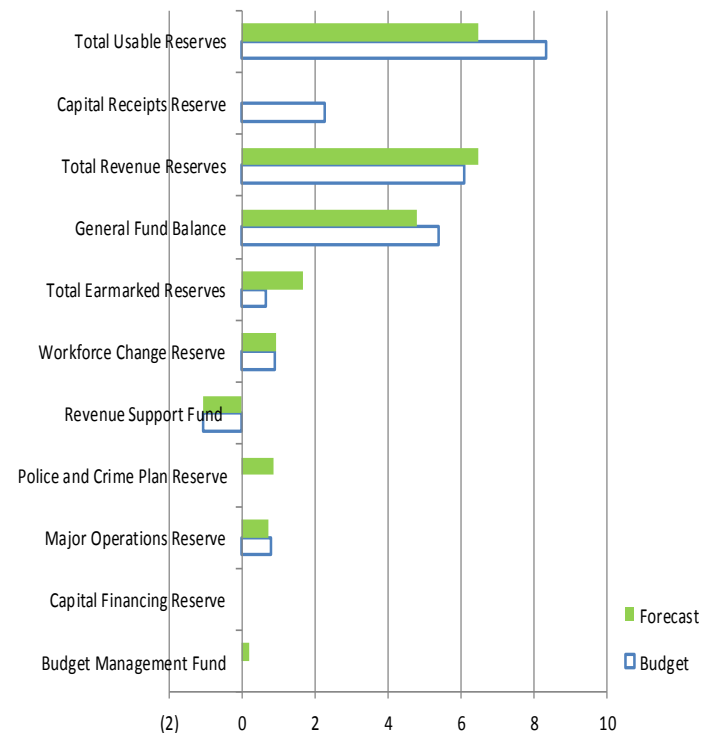
Police & Crime Plan Monitoring Report – Q2 2018/19

RAG Status	
This Period	Last Period

USABLE RESERVES

BUDGET V FORECAST 2018/19

2018/19	Budget	Forecast	Variance	comment
Closing Balance	£000's	£000's	£000's	
Budget Management Fund	0	194	(194)	spend delayed to 2019/20
Capital Financing Reserve	0	0	0	
Major Operations Reserve	800	738	62	2017/18 utilisation higher than plan
Police and Crime Plan Reserve	0	857	(857)	utilisation will be across remaining years of Police and Crime Plan
Revenue Support Fund	(1,040)	(1,040)	0	will be charged to General balances
Workforce Change Reserve	910	930	(20)	
Total Earmarked Reserves	670	1,679	(1,009)	
General Fund Balance	5,413	4,807	606	Opening balance lower (2017/18)
Total Revenue Reserves	6,083	6,486	(403)	
Capital Receipts Reserve	2,265	0	2,265	later forecast timing of receipts
Total Usable Reserves	8,348	6,486	1,862	



TRANSFORMING FOR THE
FUTURE

Funding &
Resources
Page 30

POLICE AND CRIME PANEL: 13 NOVEMBER 2018

PRECEPT 2018/19 - UPDATE

REPORT BY THE CHIEF FINANCE OFFICER, OPCC

PURPOSE OF THE REPORT

To provide an update in relation to the Panel's endorsement of the 2018/19 council tax increase of £12 per annum for a Band D property.

1. BACKGROUND

- 1.1. The PCC Band D council tax for 2018/19 was set at £206.58 per annum, which amounts to between 10%-12% of total Band D council tax bills. This provides £59m (47%) funding towards the total revenue budget for the year of £126m.
- 1.2. In February the Police and Crime Panel endorsed the increase to the precept and sought some assurances. An update on the issues raised in the Chairman's letter to the PCC is provided below.

2. UPDATE

- 2.1. In the funding settlement for 2018/19 the Government provided additional flexibilities in lifting the referendum cap for police council tax precepts to £12 per annum, and indicated that the same flexibilities would be available for 2019/20 if clear and substantial progress was made against agreed milestones on productivity and efficiency, and increasing transparency around police reserves.
- 2.2. The response to these requirements is being co-ordinated nationally. Efficiency and Productivity work is continuing in four areas; efficiencies made to date, efficiencies still to be gained, creation of a national efficiency and productivity plan, and governance. The data return for the Dorset Force has been recently completed. The ONS is engaged in measuring police productivity. It has offered some measures but has recognised the need for better data. Tied into this point, and reflecting some of the observations from the NAO report into the financial sustainability of forces, the national team are examining how productivity and efficiency could be more effectively measured and governed at a national level.
- 2.3. In relation to reserves, Dorset alongside all PCCs has fully complied with the requirements for the provision of actual reserves information and for publication of a Reserves Strategy. A recent letter from the APCC to the Minister provided updated estimates for reserve levels through to March 2021 and confirmed that all PCCs have now complied with the requirements to be transparent about the effective use of reserves and have published information in the required format and to a high standard. An updated draft reserves strategy for 2019/20 will be considered by the Independent Audit Committee in December and will be included as an appendix to the Budget and Medium Term Financial Plan report to the Panel in February.
- 2.4. The mid-year forecast of Police Officer numbers at 31 March 2019 is slightly above budget at 1,202, whilst staff numbers are running below the number budgeted. Dorset Police has an established mechanism for reviewing force capacity and capability to deliver, and in that context the current workforce mix is deemed appropriate. For example, like other forces

nationally, Dorset experienced an unprecedented level of demand over the extended summer period; with July being the busiest month on record for 999 calls received, and June, August and September being the busiest months since the early 2000s. With this in mind, the Force is seeking to keep its workforce numbers, and mix, under constant review.

- 2.5. The current full year forecast for Dorset's share of the Alliance costs is £0.7m (3%) lower than budgeted. This is mainly caused by vacancies in some areas. Work is underway to update the forecasts for the medium term plan.
- 2.6. HMICFRS published the latest Value for Money profiles on 26 October. These are currently being reviewed and a summary report will be considered by the Independent Audit Committee in December.
- 2.7. Recognising the unprecedented levels of demand impacting the force, a review of the calls for service has been undertaken, both nationally and locally; and a range of opportunities have been identified and options for how resources could be optimised to meet these are being explored.

For example, nationally, HMICFRS are undertaking a Response and Neighbourhood 'Big Data' project, and early insight has found that there are significant pressures on police resources for activity that the public might not necessarily regard as core policing activities. Specifically, this research found that concerns for safety and managing missing people account for around 25% of frontline time spent, compared to around 14% on managing violent crime or around 10% on domestic incidents.

Locally, a task and finish approach is underway to better understand and manage differently some of the calls for service that continue to be a challenge for the Force. Within the Force, this involves examining both capacity and capability issues, specifically, surge capacity (being able to meet demand across both the whole system and during peak periods), deployment (right resource, right place, right time) and capability (ability to flex and respond to changing and growing demand over time). However, there is also a significant partnership component to this work, and the Force is particularly keen to understand how it might mobilise the whole system approach across Dorset to reducing harm and in particular violence. This includes the idea of creating a senior group under existing countywide governance (likely the Public Leaders Forum) to tackle these issues. This programme of work (at least locally) is significant and is being undertaken, with pace, over the next several months (likely well into 2019/20).

- 2.8. For 2018/19 the format of financial reporting to the Panel has been revised to provide a quarterly high level overview of the forecast financial position for revenue, capital and reserves, based on a consistent set of assumptions. This is currently produced by the OPCC CFO based on the more detailed reports that the Force provide to internal Resources Control Board and Joint Executive Board.

3. FUTURE OUTLOOK

- 3.1. The funding forecasts in the 2018 plan assumed that Police Grant would be broadly flat and that there would be a further £12 increase in Band D council tax for 2019/20.
- 3.2. The Chancellor's recent Budget announced additional funding for counter terrorism but has not provided any indications of any other funding changes. We will have to await the Home Secretary's review of police spending power and further options for reform when he presents the provisional police funding settlement in December.

3.3. The Medium Term Financial Plan is in the process of being prepared. Some significant pressures are emerging, for example in relation to the potential additional costs arising from the latest actuarial review of Police Officer pensions.

4. RECOMMENDATIONS

4.1. Members are recommended to note the report.

ALEXIS GARLICK

CHIEF FINANCE OFFICER

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(01202) 229095

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AGENDA NO: 8

POLICE & CRIME PANEL – 13 NOVEMBER 2018

COMPLAINTS MANAGEMENT – OPCC UPDATE

REPORT BY THE CHIEF EXECUTIVE

PURPOSE OF THE PAPER

To provide the Panel with an update on complaints management following the Home Office's recent confirmation that anticipated reforms to the complaints system will be delayed.

1. BACKGROUND

- 1.1 The Policing and Crime Act 2017 introduces changes to the way in which police complaints are recorded and handled. Two elements of the Act, pertinent to police complaints, are set out:
 1. Structural reform of the police complaints system. This reform will strengthen the role of PCCs in the complaints system. PCCs will be able to choose between three models, as detailed below.
 2. Reforming the central tenets of the complaints system. This reform includes changes to the definition of a complaint to include every public “expression of dissatisfaction”, allowing forces and PCCs to resolve issues outside of the complaints system where appropriate.
- 1.2 Under the legislation, there are three available options for PCCs to choose from.
- 1.3 **Model A** is mandatory. It makes PCCs’ oversight role explicit in the Police Reform and Social Responsibilities Act and gives PCCs an appellate role – taking on reviews into cases where Chief Officers would currently hear appeals. This will mean making a judgment on whether the Force has taken “reasonable and proportionate” action and, if not, taking further steps which include referral to the IOPC, recommendation to investigate or re-investigate, or recommendation of remedial action.
- 1.4 **Model B** involves OPCC assuming responsibility for recording all complaints and so enables PCCs, if they so wish, to seek to resolve issues outside of the formal misconduct system.
- 1.5 **Model C** as Model B, but with additional responsibility for providing progress updates.
- 1.6 In September 2017, both Chief Constables and Police and Crime Commissioners agreed to pilot an Alliance Customer Services Team (ACST) to test Model B – this was discussed at this Panel in February 2018. It was originally anticipated that the pilot would commence from March 2018, however the proposed date for a statutory instrument to enact the new requirements moved to an unspecified date in 2019, leading to a pause in preparations.

2. RECENT DEVELOPMENTS

- 1.1. In October, the Home Office wrote to all Chief Constables and PCCs informing them that the reforms to the complaints system will be further delayed. This is due to a lack of certainty about obtaining parliamentary space to lay the five statutory instruments (regulations) required for the reformed system.
- 1.2. Currently, no firm date for go-live has been provided, other than an indication that this would be a minimum of six months after the regulations have been laid. Having considered the content of the letter, OPCC Executives share the view that this amounts to a delay until at least autumn 2019, with a high likelihood of further slippage.
- 1.3. In light of this update, the PCCs are considering whether the work to test Model B should be paused and revisited after the 2020 PCC elections. Should the implementation of the complaints system be introduced prior to these elections, the PCCs must, of course, adopt the mandatory elements of the legislation (Model A) regardless of this decision.
- 1.4. The ACST project team will continue to undertake preparatory work and liaise with the Alliance Professional Standards Department to ensure that both force areas are ready to meet these mandatory requirements.

3. RECOMMENDATIONS

- 3.1. Members are recommended to note the delay to the complaints system reform and the potential timescales for national implementation.
- 3.2. Members are recommended to note that the OPCC will provide a further update when a final decision is made about the local implementation of the Alliance Customer Service Team.

ADAM HARROLD DIRECTOR OF OPERATIONS

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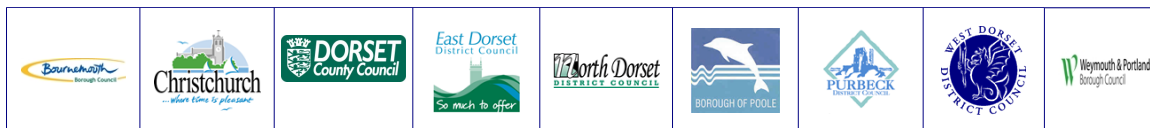
Dorset Police and Crime Panel



Date of Meeting	13 November 2018
Officer	Chief Executive, Dorset County Council
Subject of Report	Dorset Police and Crime Panel Work Programme
Executive Summary	<p>The Dorset Police and Crime Panel’s focus is to scrutinise the actions and decisions of the Dorset Police and Crime Commissioner.</p> <p>Transparency is a key tool for the Panel; ensuring information is available to the public so that they can hold the Commissioner to account for his decisions.</p> <p>The Panel’s current work programme is attached.</p> <p>The programme will be developed and updated over the course of the year to reflect new and emerging areas of work identified by the Panel.</p>
Impact Assessment:	<p>Equalities Impact Assessment: N/A</p>
	<p>Use of Evidence:</p> <p>Information used to compile this report is drawn together from the Committee’s suggestions and priorities for items to be reviewed and scrutinised.</p>
	<p>Budget: No VAT or other cost implications have been identified arising directly from this programme.</p>
	<p>Risk Assessment:</p> <p>Having considered the risks associated with this decision using the County Council’s approved risk management methodology, the level of risk has been identified as:</p> <p>Current Risk: LOW Residual Risk: LOW</p> <p>Other Implications: None</p>

Recommendation	That the Panel's Work Programme be agreed.
Reason for Recommendation	<ul style="list-style-type: none"> i. To plan the work of the Panel for the year; ii. To note meeting dates in 2018/2019.
Appendices	1. The Forward Plan for Dorset Police and Crime Panel.
Background Papers	None
Report Originator and Contact	Fiona King, Senior Democratic Services Officer Tel: 01305 224186 Email: f.d.king@dorsetcc.gov.uk

- 1.1 The Dorset Police and Crime Panel Work Programme is detailed in the attached Appendix.
 - 1.2 The items contained within the programme are those areas that have been specifically identified by the members of the Panel for review, together with statutory items that fall under the remit of the Panel.
 - 1.3 However it is important that the Panels Work Programme retains sufficient flexibility to ensure that it can prioritise and consider any emerging issues.
 - 1.4 Panel members are therefore invited to review their Work Programme and identify any amendments or additions they wish to make.
- 2. Future meeting dates**
- 2.1 Following the implementation of the new Councils in Dorset, the elections and appointment process the Panel will be looking to establish a revised set of dates for the meetings, post July 2019. These will establish a more even spread of meetings across the year to compliment the OPCC quarterly reporting cycles.
 - 2.2 In the meantime Members are asked to confirm the following dates for the remainder of 2018/19 in their diaries:-
 - Friday 7 December 2018, Informal Session (Panel training)
 - Thursday 10 January 2019 – Informal budget briefing
 - Friday 1 February 2019, Precept meeting (all day)
 - Monday 18 February 2019 (Reserve date)
 - Tuesday 9 July 2019
 - Tuesday 24 September 2019
 - Tuesday 12 November 2019
 - Friday 13 December 2019, Informal session (Panel training)
 - Thursday 9 January 2020 - Informal budget briefing



Dorset Police and Crime Panel Work Programme

Forward Plan

November 2018



Specific issues previously discussed by the Panel for potential further review:

1. Outcomes from 2018/19 Precept Increase

- To review the specific outcomes achieved as direct result of additional funding secured through the 2017/18 precept.

Other Issues identified by the Panel for potential future scrutiny (yet to be scheduled);

- i) Disclosure & Barring Service (DBS)

Page 10

Date of Meeting	Item / Issue for Review	Purpose / Key Lines of Enquiry (KLOE)	Lead Panel Member / Officer(s)
<p>INFORMAL SESSION Friday 7 December 2018 (10:00 am)</p>	<p>Panel Training Session To provide training for the Panel</p> <p><i>For example to;</i></p> <ul style="list-style-type: none"> - receive updates and presentations on emerging legislation and topical issues - actively support its approach and effectiveness - increase knowledge and awareness on key issues - help develop skills and attributes 		<p>Panel Members / Support Officers (OPCC input may also be requested as appropriate and / or External Advisors)</p>



Date of Meeting	Item / Issue for Review	Purpose / Key Lines of Enquiry (KLOE)	Lead Panel Member / Officer(s)
INFORMAL BUDGET BRIEFING Thursday 10 January 2019 (10.00am)	Informal Finance Briefing for all members		
FORMAL PANEL MEETING Friday 1 February 2019 (10.00am)	<u>Morning Session</u> Budget Precept <u>Afternoon Session</u> Police and Crime Plan Monitoring Report	To receive and consider the OPCC's proposed budget requirement and to independently scrutinise its appropriateness. To receive an update of progress against the Police and Crime Plan Q3 2018/19.	Office of the Police and Crime Commissioner (OPCC) PCP and OPCC
FORMAL PANEL MEETING Monday 18 February 2019 (10.00am) (Reserve date)	<i>(Reserve date only)</i>		



Date of Meeting	Item / Issue for Review		Purpose / Key Lines of Enquiry (KLOE)	Lead Panel Member /Officer(s)
FORMAL PANEL MEETING Tuesday 9 July 2019 (10.00am)	1.	Health and Wellbeing Strategy and Development Plan	To receive an update on the latest position and the delivery of improvements.	Office of the Police and Crime Commissioner (OPCC)
	2.	Police Procurement - Vehicle Fleet Deep Dive	To receive an update on progress of the implementation of agreed actions.	Office of the Police and Crime Commissioner (OPCC)
FORMAL PANEL MEETING Tuesday 24 September 2019 (10.00am)	<i>(Provisional Date)</i>			
FORMAL PANEL MEETING Tuesday 12 November 2019 (10.00am)	<i>(Provisional Date)</i>			
INFORMAL SESSION Friday 13 January 2019 (10.00am)	Panel Training Session To provide training for the Panel <i>For example to;</i>			Panel Members / Support Officers <i>(OPCC input may also be requested as appropriate and / or External Advisors)</i>



		<ul style="list-style-type: none"> - <i>receive updates and presentations on emerging legislation and topical issues</i> - <i>actively support its approach and effectiveness</i> - <i>increase knowledge and awareness on key issues</i> - <i>help develop skills and attributes</i> 		
INFORMAL BUDGET BRIEFING Thursday 9 January 2020 (10.00am)		Informal Finance Briefing for all members		

NB: The Police and Crime Panel has produced this Forward Plan as basis for structured and active planning, but it is acknowledged that it will need to remain flexible to ensure that the Panel is able to deal with any emerging issues so that these can be considered and dealt with in a timely manner.

Jonathan Mair
 Clerk to the Panel

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